

# Central Counterparty and the Design of Collateral Requirements

Jessie Jiaxu Wang  
Arizona State University

Agostino Capponi  
Columbia

Hongzhong Zhang  
Columbia

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## Mandatory Clearing of OTC Derivatives at CCPs

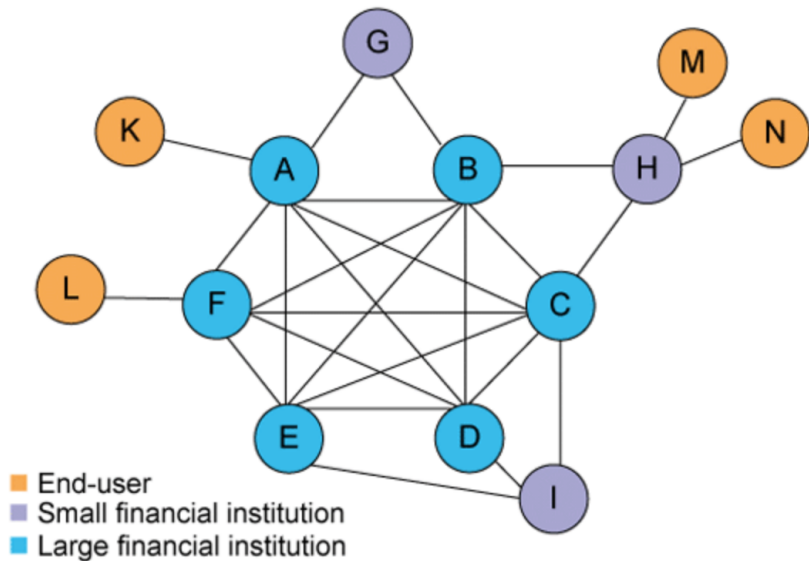
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- Counterparty failures in OTC derivatives market can cause contagion and systemic crisis, as seen in 2008.
- To manage counterparty risk, G20 leaders mandated the central clearing of standardized OTC derivatives—credit default swaps and interest rate swaps.
  - Dodd-Frank, European Market Infrastructure Regulation
  - Clearing rate is 45% for CDS and 62% for IRS (CFTC, 2018)
- CCPs act as the buyer to every seller and the seller to every buyer.
- CCPs guarantee terms of trades by pooling the counterparty risks.

# Bilateral Trading Markets

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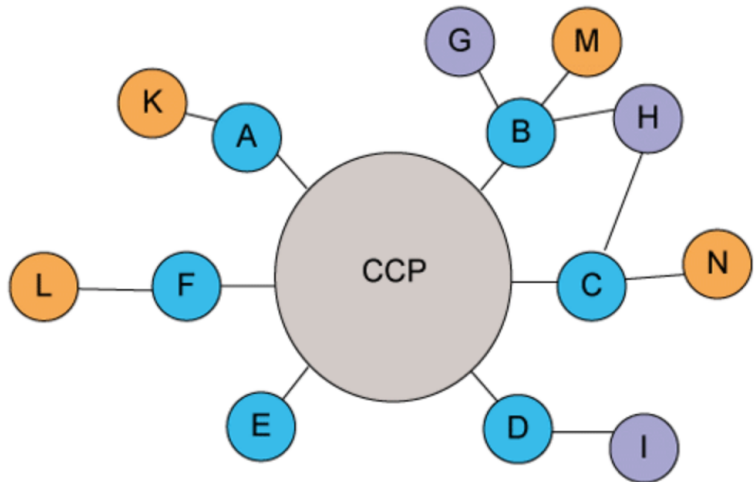
## Bilateral clearing



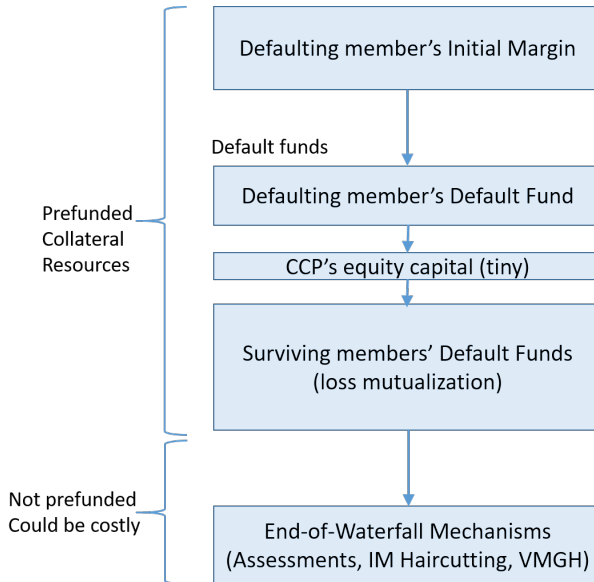
## Centrally Cleared Markets

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Central clearing



# Typical CCP Default Waterfall



## Lack of Global Standards for Collateral Requirements

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- While CCPs are systemically important, the regulation of collateral is still debatable: lack of global standards (Cunliffe, 2018; Duffie, 2019)
- Initial margin is usually set at some Value-at-Risk level.
- Default fund is subject to “Cover 2”—total default funds should cover the shortfalls of the two largest clearing members (CPSS-IOSCO)
  - adopted by major CCPs: ICE Clear Credit, CME, and LCH

	Asia	Australia	Europe	North America	South America
Number of CCPs	27	1	20	12	1
<i>Funded resources %</i>					
Initial margin	69.2	92.8	74.0	85.2	99.6
Default fund	18.7	4.5	25.3	13.5	0.2
CCP capital	12.2	2.7	0.7	1.3	0.2

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🗉 Q: How to regulate collateral requirements for central clearing?

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- ① Highlight distinct role of default funds compared to initial margin
  - allows for loss-mutualization  $\Rightarrow$  valuable to CCP's resilience
  - distorts members' risk-taking incentive ex-ante
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- ③ Optimal regulation of initial margins and default fund
  - if funding collateral is more costly  $\Rightarrow$  more initial margin
  - if recapitalizing the CCP is more costly  $\Rightarrow$  more default funds

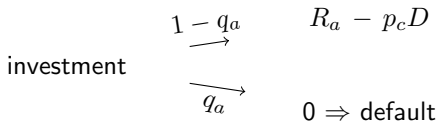
Model

# Bilateral Trading Market

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- $N$  risk-neutral CDS dealers, a continuum of risk-averse CDS buyers
- $t = 0$ : buyers and dealers trade CDS; buyers pay a unit price

- dealers choose  $a = \{\text{risky (r)}, \text{safe (s)}\}$ ,  $a$  is unobservable



- $p_c$  is probability of credit event;  $R_r > R_s > D$  but  $q_r > q_s$
  - Assume safe project has higher expected return.
  - Safe project is socially optimal
- $t = 1$ : i.i.d. payoffs are realized, insurance payments  $D$  are made

## Centrally Cleared Market: default waterfall

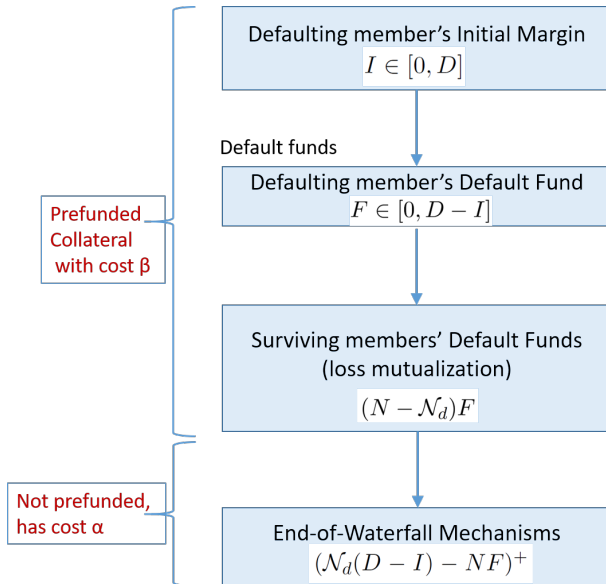
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- CCP guarantees insurance payment  $D$  to buyers with certainty.
- $t = 0$ : CCP collects collateral from member: initial margin  $I \in [0, D]$ , default fund  $F \in [0, D - I]$ . Members incur a funding cost  $\beta \times (I + F)$ .
- **Cover 2**: default fund pool covers shortfalls of at least two members:

$$NF \geq 2(D - I)$$

- CCP uses end-of-waterfall resources when  $\mathcal{N}_d(D - I) > NF$  and incurs a linear cost  $\alpha$ .
- A technical assumption:  $\beta \geq \alpha p_c \mathbb{P}^r(\mathcal{N}_d > 2)$ .

# Centrally Cleared Market: default waterfall



## Loss Mutualization Mechanism

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Conditioning on the credit event occurs, we analyze member  $i$ 's payoff:

- Investment fails with probability  $q_{a_i}$ 
  - payoff is 0:  $i$ 's collateral covers partially obligation to buyer
- Investment succeeds with probability  $1 - q_{a_i}$ 
  - receives investment return, pays fully to buyer, recovers initial margin
  - its default fund is used to absorb shortfall of  $\mathcal{N}_d$  defaulting members
- Member  $i$  chooses  $a \in \{r, s\}$  to maximize expected payoff

$$\max_a (1 - q_a) \left[ (1 + f)R_{a_i} - D + I + \mathbb{E} \left( F - \frac{\mathcal{N}_d(D - I - F)}{N - \mathcal{N}_d} \right)^+ \right] - (1 + \beta)(I + F)$$

remaining default fund



# Equilibrium

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The equilibrium consists of members' risk choice and the collateral requirement:

- Given collateral and others' risk choice, each member chooses riskiness to maximize profit.
- Given members' risk choice, the regulator chooses collateral satisfying Cover 2 to maximize total value of all market participants.

## Members' Risk Choice

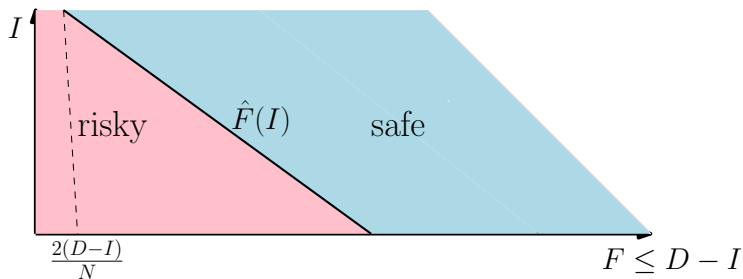
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**Proposition:** The equilibrium risk profiles depend on collateral  $I$  and  $F$ .

## Members' Risk Choice

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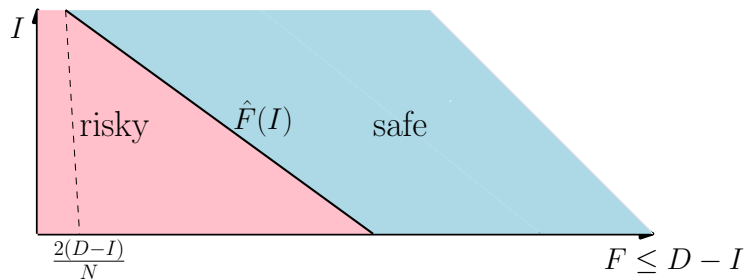
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- 1 Excessive risk-taking can happen.

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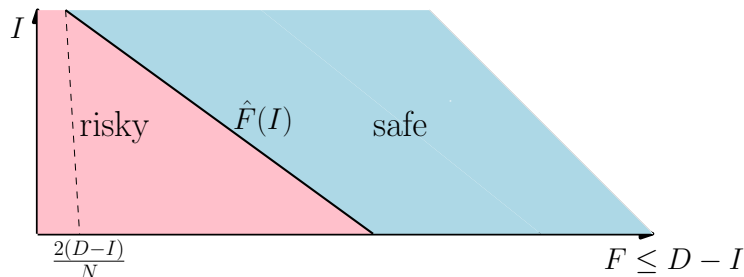
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- ② Given  $I$ , higher  $F$  increases the recovery value in default fund account,  
→ makes survival more attractive and discourages risk-taking.

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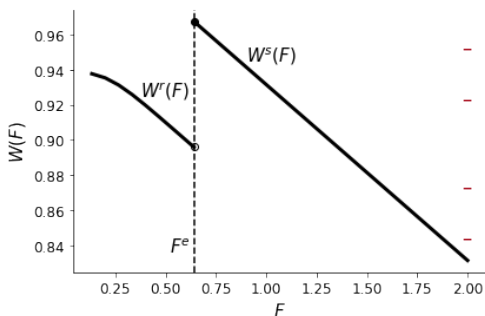


- ① Excessive risk-taking can happen.
- ② Given  $I$ , higher  $F$  increases the recovery value in default fund account,  
→ makes survival more attractive and discourages risk-taking.
- ③  $\hat{F}(I)$  is piecewise linear, strictly decreasing in  $I$  with  $\partial \hat{F} / \partial I < -1$ .  
→ when initial margin decreases by 1, default fund increases more than 1.  
→ initial margin is more cost-effective in aligning members' incentives.

# Optimal Cover Rule for Default Fund

**Proposition:** Given initial margin, the optimal default fund subject to “Cover 2” is

$$F^e(I) = \begin{cases} \hat{F}(I) & W^s(\hat{F}(I)) \geq W^r\left(\frac{2(D-I)}{N}\right) \\ \frac{2(D-I)}{N} & \text{otherwise} \end{cases}$$

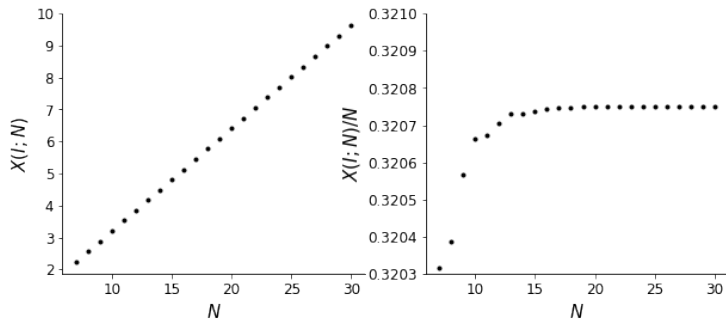


- Raise default fund from  $\frac{2(D-I)}{N}$  to  $\hat{F}$ :
- members switch from risky to safe, so total value increases,
- but collateral cost also increases.
- Cover  $X > 2$  if funding cost is low.

## A Generalized Cover X Rule

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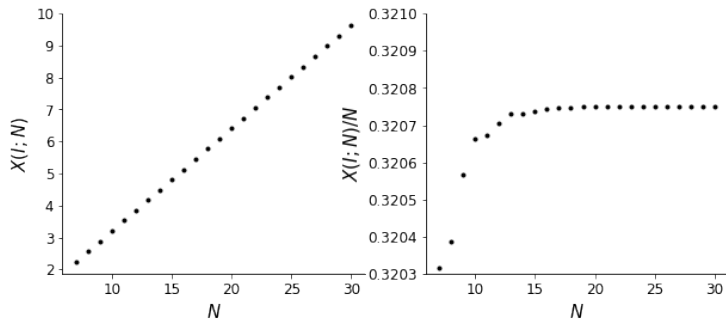
Cover X Rule:  $X(I; N) = \frac{NF^e(I; N)}{D-I}$



- Cover X rule increases with  $N$ ; Cover ratio  $X(I; N)/N$  has little variation with  $N$ .

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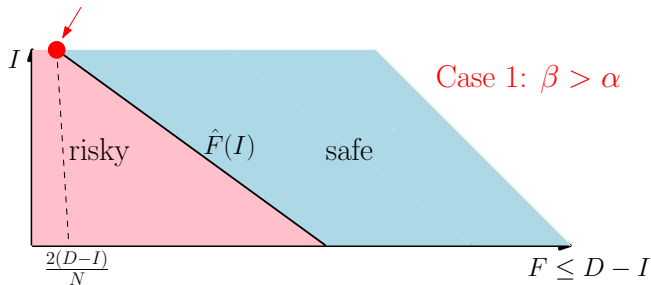
- Cover X rule increases with  $N$ ; Cover ratio  $X(I; N)/N$  has little variation with  $N$ .
- **Implications:** cover a fixed fraction rather than a fixed number.
  - The rule should account for the number of clearing members.
  - ICE and LCH have more than 20 members, with entries and exits.



# Optimal Collateral Requirements

**Proposition:** The regulator's equilibrium choice of the collateral requirements  $(I^e, F^e)$  is

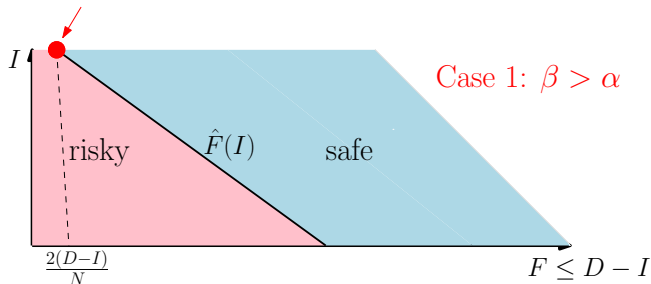
$$(I^e, F^e) = \begin{cases} (I^*, \hat{F}(I^*)) & \text{if } W^s(I^*; \hat{F}(I^*)) \geq W^r(0; \frac{2D}{N}) \\ (0, \frac{2D}{N}) & \text{otherwise} \end{cases}$$



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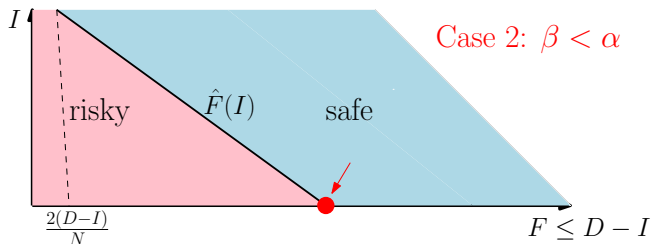


① collateral is more costly  $\Rightarrow$  More initial margin

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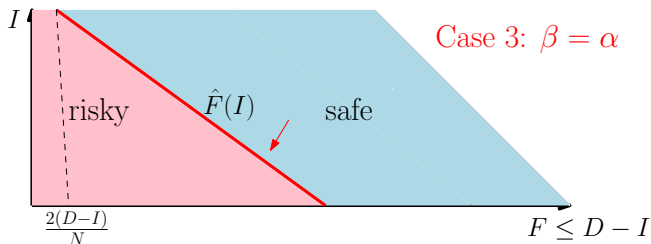


- ② end-of-waterfall is more costly  $\Rightarrow$  More default fund

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③ costs are the same  $\Rightarrow$  Indifferent

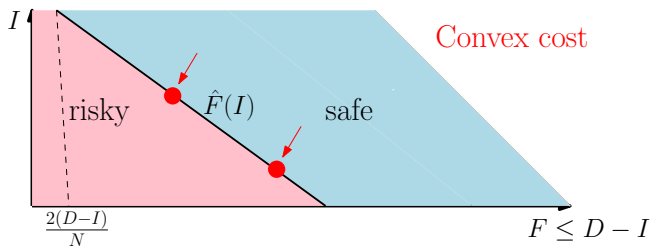
## Robustness 1: convex end-of-waterfall cost

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In systemic events when multiple members default, the CCP faces increasing marginal costs to raise end-of-waterfall resources:

$$\alpha ((\mathcal{N}_d(D - I) - NF)^+)^2$$

- The trade-off between initial margin and default fund is robust.
- Nonlinearity allows to pin down interior levels of collateral.

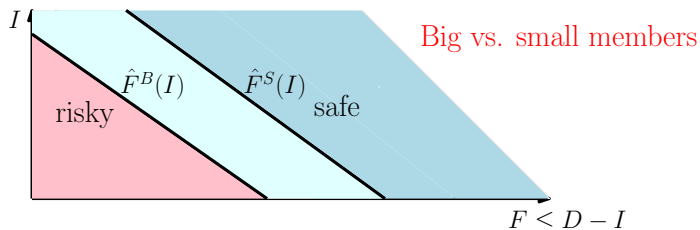


## Robustness 2: heterogeneity in size

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CCPs' exposures tend to concentrate in a few large clearing members. Suppose  $i$  is  $K$  times ( $K > 1$ ) the size of others:  $KD$ ,  $K(1 + f)R$

- The trade-off between initial margin and default fund is robust.
- Required collateral normalized by size is lower for a big member.
- Big member finds it easier to internalize externalities.



## Policy Implications: framework for collateral requirements

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- Optimal collateral is the cost-effective combination of  $I$  and  $F$  that ensures CCP's resilience and aligns members' risk-taking incentives.
- Current low-interest-rate environment and the inverted yield curve  $\Rightarrow$  more default funds
- Opposite to the conventional view that initial margins increase with volatility and decrease with funding cost

## Policy Implications: irreplaceable role of default fund

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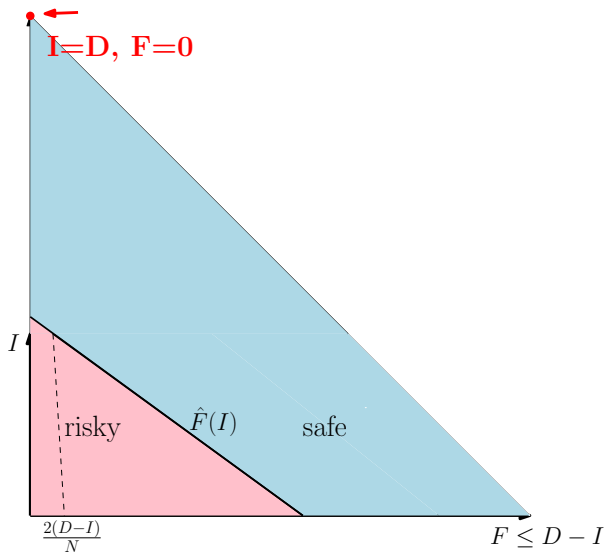
Can default fund be replaced entirely by initial margin?



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Can default fund be replaced entirely by initial margin?

**Proposition:** No. Posting 100% collateral as margin gives a lower total value and a lower member profit than the optimal collateral  $(I^*, \hat{F}(I^*))$ .

- Loss-mutualization mechanism is cheaper.
- A fully collateralized position in a bilateral trading market also eliminates counterparty risk  $\Rightarrow$  members prefer CCP than OTC.
- Central clearing generates positive social surplus under optimal regulated collateral.

## Policy Implications: CCP resilience and systemic risk

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- Collateral tends to be depleted during market stress when recapitalization cost is high  $\Rightarrow$  CCP's recapitalization relates to systemic risk.
- Our proposed optimal collateral rule minimize the probability of CCP recapitalization, and thus systemic risk.

**Proposition:** In the limiting case of a large CCP network, the expected losses at the CCP under the optimal collateral requirements  $(I^*, \hat{F}(I^*))$  converges to 0.

# Conclusions

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- This paper develops the first framework for collateral in central clearing.
  - Default fund allows for members' risk-sharing ex-post, but distorts risk-taking incentives ex-ante.
  - Initial margin is more cost-effective to align incentives, but less valuable for CCP resilience.
- We propose optimal collateral requirements.
  - Cover 2 is suboptimal, especially in low funding cost environments
  - Load more on default fund when CCP recapitalization is costly.
  - Load more on initial margin when collateral is costly.

## Centrally Cleared Markets

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Product	Centrally cleared		Total (USD bn)
	Amount (USD bn)	Percentage	
<i>Interest rate derivatives</i>			
Fixed-Float	84,610	69%	122,727
Forward Rate Agreement	34,884	87%	39,990
Overnight Indexed Swap	29,459	82%	36,139
Other	17,680	26%	69,222
<i>Total</i>	166,633	62%	268,078
<i>Credit derivatives</i>			
Index Tranche and Index	1,871	55%	3,424
Asia	13	13%	99
Europe	1,208	68%	1,782
North America	592	42%	1,395
Other regions	57	39%	148
Other	0.53	0%	765
<i>Total</i>	1,871	45%	4,189

Source: data reported to the CFTC in May 2018

Centrally cleared and uncleared notionals outstanding